Help with Council Tax
This factsheet looks at what help is available for council tax and what to do if you disagree with a council tax decision.

The information in this factsheet applies to people living in England, Wales and Scotland.

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Council tax is a local form of taxation on domestic property and is collected by local councils (often referred to as local authorities).

The person (or people) who own or rent the home is/are legally responsible for paying the council tax bill. If two people jointly own a property or have a joint tenancy they will both be responsible for the bill, although only one bill will be sent to the home.

There are a number of ways in which people can get help with council tax, including through:

- Council Tax Reduction (CTR) schemes (sometimes called Council Tax Support)
- Rebates
- Exemptions
- Discounts
- Disability Reduction Scheme
- Discretionary payments

**Council Tax Reduction (CTR)**

**What is CTR?**

Help for people on low incomes is provided in England through various local CTR schemes run by councils.

In Scotland and Wales there is a national CTR scheme, although this will still be administered by local councils.

This means that each local council (England) or nation government (Scotland and Wales) designs its own scheme and has the responsibility to decide who it supports with paying their council tax bill.

**Applying for CTR**

If you are liable for council tax, you can apply for CTR if you are on a low income. To apply for CTR you would need to contact your local council’s benefits department. If you are getting a means-tested benefit such as Income Support, income-based Jobseekers Allowance, income-related Employment and Support Allowance, or Pension Credit then you should get the maximum amount of CTR that your local council will allow.
In Scotland and Wales this should cover your entire council tax bill. However in England (unless you are a pensioner) this may not cover your entire council tax bill, depending on your local council’s CTR scheme.

If you are not receiving a means-tested benefit then your local council will calculate how much CTR you are entitled to, based on your income and savings.

**Example:** Rashid’s local council CTR scheme offers a maximum CTR of 85% of the council tax bill. If Rashid’s council tax liability is £20 per week, then the maximum CTR he can receive is £17 per week (85% of his council tax liability).

**Note:** In Scotland CTR will apply to your council tax charge only and not any water and sewerage charges included in your bill. These are based on the council tax band of your home and will be detailed on your council tax bill. Some households receive a discount on these charges including single person households (25%) and households with two or more adults who receive CTR (up to 25%). The reduction is graduated to reflect entitlement to CTR and is calculated on the same daily basis as CTR. If a household with two or more adults is in receipt of full 100% CTR then the full 25% water and sewerage reduction will apply.

**Backdating CTR**

There is no requirement to backdate claims for working age adults, although this will vary depending on your local council. However, pensioners can backdate claims for up to three months.
CTR and the benefit cap

CTR is not counted as part of the benefit cap. The benefit cap means that certain households have an upper limit on the total amount they can be paid from benefits.

You can find more information about the benefit cap by visiting www.carersuk.org/benefitcap

Second adult rebate

Many local councils in England do not offer the second adult rebate to working age people as part of their CTR schemes.

The Government in Scotland does offer the second adult rebate, whereas the Government in Wales does not offer it.

Note: Second adult rebate (or Alternative Maximum CTR) is a different way of getting help towards your council tax bill. If there is another adult living in your home who is not your partner, does not pay you rent and is on a low income you can get a reduction of up to 25% off your bill. Your own income and capital are not taken into consideration for second adult rebate. If you are eligible for both CTR and second adult rebate, you will be paid the higher of the two.

Exemptions

There are a number of circumstances in which properties can be exempt from council tax. The following circumstances are particularly relevant for carers and those for whom they are caring:

› You have left the property empty and it is no longer your main residence because you are providing personal care to someone, due to their old age, disablement, illness, alcohol or drug dependence, or mental disorder.

› The only person(s) living in the property is severely mentally impaired and no one else could be liable to pay council tax.

› The property has been left empty by someone who is now resident in a hospital, a care home or a hostel where personal care is provided. During temporary hospital stays you are still liable for council tax.
There are at least two self-contained dwellings within a single property and one occupant is a ‘dependent relative’ of someone resident in another part of the property. The exemption applies to the part of the property where the dependent relative is resident and that dependent relative must be aged 65 or over, severely mentally impaired or ‘substantially and permanently disabled’.

Note: This list of exemptions is not exhaustive. For more information on council tax exemptions contact the Carers UK Adviceline – see final page for contact details.

Discounts

Council tax bills are generally based on the assumption that there are at least two adults living in the property. The bill will not increase if there are more than two people living in the property. However, if only one person or no-one lives in the property (or it is treated as such) a discount can be applied to the bill.

Pages 7-8 contain examples of people who are ‘disregarded’ (treated as not living in the property) when it comes to calculating council tax.

Carers

To be ‘disregarded’ as a carer, you must meet all the following criteria:

- You must provide care for at least 35 hours a week.
- You must live in the same property as the person you care for.
- You must not be the spouse or partner of the person you care for, or their parent if you care for a child under 18.
- The person you care for must receive either the middle or higher rate of the care component of Disability Living Allowance (only the higher rate in Scotland), the daily living component of Personal Independence Payment at any rate (only the enhanced rate in Scotland), Attendance Allowance at any rate (only the higher rate in Scotland), Armed Forces Independence Payment or the highest rate of Constant Attendance Allowance.
You do not have to claim Carer’s Allowance to qualify for this discount, and your income and savings will not affect your eligibility. If there is more than one carer in the property, they can both be disregarded for council tax purposes as long as they all meet the conditions.

‘Severely mentally impaired’ people

To be disregarded on the grounds of being ‘severely mentally impaired’ the person will need to meet both of the following conditions:

› Have a certificate from a registered medical practitioner confirming this, and
› Be in receipt of one of a number of specified benefits which include:
  • Disability Living Allowance (middle or higher rate care component)
  • the daily living component of Personal Independence Payment (either rate)
  • Attendance Allowance (either rate)
  • Constant Attendance Allowance
  • Severe Disablement Allowance
  • Incapacity Benefit
  • Income Support where a disability premium is included

Note: If everyone in the property is considered to be ‘severely mentally impaired’, the property is then exempt from the council tax.

Other disregarded groups

Other people disregarded for the purposes of council tax include:

› children up to 18 (for 18 year olds, someone must be entitled to Child Benefit for them)
› full-time students (if the property is occupied only by students then it is exempt from council tax altogether)
› long-term hospital patients or care home residents
› live-in care workers
› people living in a hostel which provides care or treatment because of their old age, physical or mental disability, past or present alcohol or drug dependence or past or present mental illness
Note: This list of discounts is not exhaustive. For more information on council tax discounts contact the Carers UK Adviceline – see final page for contact details.

If, after taking into account disregarded people, there is only one resident in the property who would ‘count’ for council tax a 25% discount is applied to the bill.

If, after taking into account disregarded people, there are no residents who would ‘count’ for council tax a 50% discount is applied to the bill.

Example of a 25% reduction

James spends 35 hours a week looking after his 23-year-old son Adam who has severe learning disabilities and receives the middle rate care component of Disability Living Allowance and is considered to be ‘severely mentally impaired’. James’ mother Jenny also lives in the house but does not spend 35 hours a week looking after Adam.

James can be disregarded as a carer and Adam can be disregarded as he is ‘severely mentally impaired’. Jenny cannot be disregarded. Therefore there would be one resident considered to be living in the property, and therefore a 25% discount would be applied to the council tax bill.

Example of a 50% discount

Fred and Julie are liable for council tax on the property in which they live. Julie’s mother, Alice, who lives with the couple is suffering from dementia and is receiving the higher rate of Attendance Allowance and is considered to be ‘severely mentally impaired’. Julie cares for her for at least 35 hours a week. Fred also cares for Alice for 35 hours a week, during weekends and before and after his paid work. The only other person in the household is Fred and Julie’s 15 year old son, Bob.

Fred and Julie can both be disregarded as carers. Alice can be disregarded as she is ‘severely mentally impaired. Bob can be disregarded as he is under 18 years old. All the residents in this property can be disregarded so a 50% discount would be applied to the council tax bill.

Note: It doesn’t matter whether or not Fred or Julie receive Carer’s Allowance.
Disability Reduction Scheme

You may be able to get a reduction in council tax under the Disability Reduction Scheme if anyone resident in the property (adult or child) is ‘substantially and permanently disabled’.

In addition, one of the following conditions has to be met:

- There is an additional bathroom or kitchen in the property which is needed by the disabled person.
- There is a room (other than a bathroom, kitchen or toilet) needed by and mainly used by the disabled person.
- There is enough space in the property for the disabled person to use a wheelchair indoors.

There is no general test of who is considered ‘substantially and permanently disabled’. If a person is registered as disabled with their local council, this should help to satisfy this condition, as should receipt of disability benefits or the fact that your local council provides care services or has made adaptions to your home. It could also help to provide supporting evidence from your GP/consultant.

Caselaw has clarified that if an extra room is required it means that it is additional, ie it would not be required for the relevant purpose if the person were not disabled.

A disability reduction will mean that the council tax bill is reduced to the amount payable for a home in the valuation band below yours. If you are in the lowest band already (Band A) you get a reduction of one sixth of the bill.

Example

Mina has a home which is placed in Council Tax Band C, meaning she has to pay £800 a year. She qualifies for a disability reduction because there is an additional bathroom in the home which is required by her disabled mother. This means Mina is placed in Council Tax Band B, paying only £500 a year.
Discretionary payments for council tax

Some local councils have their own local discretionary funds for council tax. These funds may fall under different names, such as the Resident Support Scheme or Hardship Fund. Contact your local council tax department to find out more.

Note: When applying for discretionary funds, you should provide full details about your circumstances and about how being a carer impacts on your finances.

What to do if you cannot pay your council tax bill

Talk to your council

If you are not able to pay your council tax bill you should contact your council as soon as possible to let them know. Councils are able to take legal action to recover debts but most will try to find other solutions first. They may be able to arrange a payment plan with you or put you in touch with other agencies who can help you with debt management.

Seek advice

Contact the Carers UK Adviceline for a benefit check and to find out more about support near you – see final page for contact details.

You can also seek advice about other benefits you are entitled to from your local Citizens Advice Bureau or a money advice agency. They may be able to help with form filling through to appeals tribunals. Many councils will also have their own welfare rights department or directory of local organisations who can help.
Challenging a decision

Appeals process

If you feel that you have been overcharged council tax because you have not had Council Tax Reduction (CTR), discount or exemption applied to your bill, you should first contact your local council within one month of the decision to ask them to reconsider it.

You should write to your council stating why you think the bill is wrong. They will then look at the bill and should either send you a new one if it is wrong, or if they think it is right they should contact you to explain why. You will need to continue to pay the bill until the matter is resolved. The council has two months to reply.

In England and Wales, if you disagree with the council’s decision, or you don’t hear back within two months, you should appeal to the Independent Valuation Tribunal (see page 14 for contact details).

- If the council have replied to your letter you have two months from the date of their reply to appeal the decision.
- If the council have not replied to your letter you have four months from the date you originally wrote to the council disputing the bill.

In Scotland, if you disagree with the council’s decision, or you don’t hear back within two months, you can appeal to the Valuation Appeal Committee. You have four months from the date you originally wrote to the council disputing the bill. If the appeal is about a penalty that has been added to your bill, then this is reduced to two months from the date you originally wrote to the council disputing the bill.

Note: If you fall outside any of the time limits mentioned above, then it may still be possible to challenge the decision. For more information contact the Carers UK Adviceline – see final page for contact details.
Disagreeing with your council tax band

In certain circumstances you can appeal against your council tax band, for example if major changes have been made to the property such as converting it into flats. If they agree your band is wrong, they will correct it. Your council will then update your council tax bill.

If you feel that your home is in the wrong council tax band you should contact the following organisations:

**England and Wales**

Contact the Valuation Office Agency (VOA) on 03000 501 501 (England) or 03000 505 505 (Wales).

Find the email address of your local VOA office online at [www.voa.gov.uk/corporate/contact/index.html](http://www.voa.gov.uk/corporate/contact/index.html)

In England, if you make a formal challenge and disagree with the VOA’s decision, you can appeal to the Independent Valuation Tribunal. You will need to appeal within three months of the VOA’s decision.

In Wales, appeals are usually dealt with by the VOA but you can go to tribunal if an agreement cannot be reached.

**Scotland**

Contact the Scottish Assessors Association – find contact details at [www.saa.gov.uk](http://www.saa.gov.uk)

In Scotland your proposal will go to the local Assessor. If it can’t be resolved through discussion, it will be sent to the local Valuation Appeal Committee for a decision.
Further help

For information and advice contact the Carers UK Adviceline on 0808 808 7777 (open Monday to Friday, 10am to 4pm) or email advice@carersuk.org

Information is also available on our website at www.carersuk.org

Other organisations

Independent Valuation Tribunal
www.valuationtribunal.gov.uk
020 7426 3900

Shelter
www.shelter.org.uk
0808 800 4444

Valuation Office Agency
03000 501 501 (England) or 03000 505 505 (Wales)

Benefit helplines

Attendance Allowance
0345 605 6055 (textphone: 0845 604 5312)

Carer’s Allowance Unit
www.gov.uk/carers-allowance
0845 608 4321 (textphone: 0845 604 5312)

Disability Living Allowance
0845 712 3456 (textphone: 0845 722 4433)

Jobcentre Plus
For Jobseekers Allowance, Income Support and Employment and Support Allowance.
New claims: 0800 055 6688 (textphone: 0800 023 4888)
Helpline: 0345 608 8545 (textphone: 0345 608 8551)
Pension Credit
0800 99 1234 (textphone: 0800 169 0133)

Personal Independence Payment
New claims: 0800 917 2222
Enquiry line: 0845 850 3322 (textphone: 0845 601 6677)

Tax Credits
0345 300 3900 (textphone: 0345 300 3909)
This factsheet is designed to provide helpful information and advice. It is not an authoritative statement of the law. We work to ensure that our factsheets are accurate and up to date, but information about benefits and community care is subject to change over time. We would recommend contacting the Carers UK Adviceline or visiting our website for the latest information.

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Carers UK Adviceline
For expert information and advice about caring.

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(open Monday to Friday, 10am-4pm)

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